# NC Division of Mental Health, Developmental Disabilities, & Substance Abuse Services

State-Funded Assertive Engagement Service (AE)

Published Date: April 1, 2023 Effective Date: April 1, 2023

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NC Division of Mental Health, Developmental Disabilities, & Substance Abuse Services State-Funded Assertive Engagement

Service (AE)

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# 1.0 Description of the Service

Assertive Engagement is a method of outreaching to adults and/or children who have mental health and/or substance use needs with functional impairments substantial enough to interfere with their ability to initiate or engage in necessary services and supports, and who have not effectively engaged with treatment services. Assertive Engagement can be a necessary step in the process of effectively treating these illnesses by identifying and offering what is necessary to establish a trusting relationship and to meet initial needs. Initial needs may include: shelter, food, clothing, transportation, and/or arrangement for acute medical care. Successful engagement is the first necessary step in the process that leads to rehabilitation and recovery. Assertive Engagement allows flexibility to meet the individual's particular needs in their own environment or other current location (i.e., home, hospitals, jails/prisons, shelters, streets, etc.). There are many challenges to engagement that may include, but are not limited to: symptoms, past negative experiences in accessing care, locating the individual, beliefs about mental illness, stigma, etc. Assertive Engagement is designed as a short-term engagement service targeted to populations or specific individual circumstances that prevent the individual from fully participating in needed care for mental health and/or substance use. Assertive Engagement provides the flexibility to make contact with the individual while in a state or local hospital, inpatient psychiatric facility, crisis facility, withdrawal management facility, youth detention center, hospital emergency department, unsheltered or unhoused locations or encampments, in a shelter, or jails/prisons for the purposes of engagement. Assertive Engagement should be used until the individual is engaged with a provider for ongoing services.

Assertive Engagement is designed to be a pre-service intervention requiring frequent contact to build/re-establish a trusting, meaningful relationship to engage or re-engage the individual into services and/or assess for needs. The service is designed to:

- a. Develop and maintain meaningful engagement in services
- b. Provide linkage to clinical assessment and the appropriate level of care
- c. Identify methods for helping individuals become engaged and involved in their care
- d. Reduce hospitalization frequency and duration
- e. Reduce utilization of crisis services
- f. Reduce criminal/juvenile justice involvement and days incarcerated or in detention
- g. Provide continuity of care regardless of life circumstances or recovery environment
- h. Reduce out of home placement for those children and youth who are at high risk
- i. Increase social networks and improve family relationships

#### 1.1 Definitions

a. **Functional impairment** – Functional impairment is defined as having significant impairment in at least two of the life domains (emotional, social, safety, housing, medical/health, educational, vocational, and legal). This impairment is related to the individual's symptoms and impedes the individual's use of the skills necessary for independent functioning in the community.

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2.0 Eligibility Requirements

#### 2.1 Provisions

#### 2.1.1 General

To be eligible for Assertive Engagement, an individual must meet the criteria in **Section 3.0 of this policy** 

#### 2.1.2 Specific

State funds shall cover Assertive Engagement for an eligible individual who meets the criteria in **Section 3.0** of this policy.

#### 3.0 When the Service Is Covered

#### 3.1 General Criteria Covered

State funds shall cover the service related to this policy as a pre-service intervention, and when:

- a. the service is individualized, specific, and consistent with symptoms or confirmed diagnosis under treatment, and not in excess of the individual's needs;
- b. the service can be safely furnished, and not equally effective and more conservative or less costly treatment is available statewide; and
- c. the service is furnished in a manner not primarily intended for the convenience of the individual, the individual's caretaker, or the provider.

#### 3.1.1 Telehealth Services

As outlined in Attachment A, select services within this clinical service definition policy may be provided via telehealth. Services delivered via telehealth must follow the requirements and guidance in the State-Funded Telehealth and Virtual Communications, at <a href="https://www.ncdhhs.gov/divisions/mhddsas/servicedefinitions">https://www.ncdhhs.gov/divisions/mhddsas/servicedefinitions</a>.

#### 3.1.2 Telephonic Services

As outlined in Attachment A, select services within this clinical service definition policy may be provided via the telephonic communication method. Telephonic services may be transmitted between an individual and provider in a manner that is consistent with the CPT and HCPCS code definition for those services.

Refer to subsection 3.2.5.1 for **Telephonic-Specific Criteria**; and subsection 7.1 for **Compliance** requirements.

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# 3.2 Specific Criteria Covered

#### 3.2.1 Specific criteria covered by State Funds

State funds shall cover Assertive Engagement when ALL the following criteria are met:

- a. The individual have mental health and/or substance use needs with functional impairments substantial enough to interfere with their ability to initiate or engage in necessary services and supports;
- b. The individual is not engaged in community-based services that are available to meet their clinical needs:
- c. The individual is expected to have difficulty engaging in treatment services without additional support;
- d. The individual does not have a sole diagnosis of intellectual developmental disability or Traumatic Brain Injury

#### 3.2.2 Admission Criteria

Assertive Engagement is a pre-service intervention for individuals that are currently not engaged in services. Coverage of Assertive Engagement can be provided up to 4 hours (16 units) per day, not to exceed 60 service hours (240 units of unmanaged units) per state fiscal year. Assertive Engagement cannot be provided during the same authorization period as any residential service or enhanced service, with the exception of crisis services, unless the member is not actively engaged in those services.

#### 3.2.3 Continued Stay Criteria

The individual meets criteria for continued stay if the following applies:

a. Individual is not successfully engaged in services.

#### 3.2.4 Transition and Discharge Criteria

The individual meets the criteria for discharge if any ONE of the following applies:

- a. The individual has successfully connected to and engaged in services;
- b. The individual is not available or has refused recommended services after reasonable attempts have been made to engage him/her in treatment and no safety concerns are present.

#### 3.2.5 State-Funded Additional Criteria Covered

#### 3.2.5.1 Telephonic-Specific Criteria:

a. Providers shall ensure that services can be safely and effectively delivered using telephonic communication;

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 Providers shall consider an individual's behavioral, physical, and cognitive abilities to participate in services provided using telephonic, communication;

- c. The individual's safety must be carefully considered for the complexity of the services provided;
- d. In situations where a caregiver or facilitator is necessary to assist with the delivery of services via telehealth, their ability to assist and their safety should also be considered;
- e. Delivery of services using telephonic communication must conform to professional standards of care including but not limited to ethical practice, scope of practice, and other relevant federal, state, and institutional policies and requirements including Practice Act and Licensing Board rules;
- f. Providers shall obtain and document verbal or written consent. In extenuating circumstances when consent is unable to be obtained, this should be documented;
- g. Providers shall verify the individual's identity using two points of identification before initiating a telephonic encounter; and,
- h. Providers shall ensure that the individual's privacy and confidentiality is protected.

#### 4.0 When the Service Is Not Covered

#### 4.1 General Criteria Not Covered

State funds shall not cover the service related to this policy when:

- a. the individual does not meet the eligibility requirements listed in **Section 2.0**;
- b. the individual does not meet the criteria listed in **Section 3.0**;
- c. the service duplicates another provider's service; or
- d. the service is experimental, investigational, or part of a clinical trial.

#### 4.2 Specific Criteria Not Covered

#### 4.2.1 Specific Criteria Not Covered by State Funds

State funds shall not cover the following activities of Assertive Engagement:

- a. Transportation for the individual or family members;
- b. Habilitation activities;
- c. Time spent performing, attending, or participating in recreational activities unless tied to specific planned social skill assistance;
- d. Clinical and administrative supervision of the provider which is covered as an indirect cost and part of the rate;
- e. Childcare services or services provided as a substitute for the parent or other individuals responsible for providing care and supervision;

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f. Services provided to teach academic subjects or as a substitute for education personnel;

g. Payment for room and board.

# 5.0 Requirements for and Limitations on Coverage

#### 5.1 Prior Approval

Coverage of Assertive Engagement is limited to 240 units of unmanaged units per state fiscal year. Refer to **Subsection 5.3** for additional limitations.

Providers shall seek prior approval if they are uncertain that the individual has reached the unmanaged unit limit for the fiscal year.

Providers shall seek prior approval if the individual is engaged in other behavioral health or substance use services. Providers shall collaborate with the individual's existing provider to develop an integrated plan of care.

Prior authorization is not a guarantee of claim payment.

#### 5.2 Prior Approval Requirements

#### 5.2.1 General

The provider(s) shall submit to the LME-MCO the following:

- a. the prior approval request (if unmanaged visits have been exhausted or if the individual is engaged in other behavioral health or substance use treatment services of any kind); and
- b. any other records that support the individual has met the specific criteria in **Subsection 3.2** of this policy.

#### 5.2.2 Specific

Coverage of Assertive Engagement is limited to 240 units of unmanaged units per state fiscal year. Utilization management of covered services is a part of the assurance of medically necessary service provision. Authorization, which is an aspect of utilization management, validates approval to provide a medically necessary covered service to an eligible individual.

Refer to **Subsection 5.4** for Service Order requirements.

**Note:** Any denial, reduction, suspension, or termination of service requires notification to the individual, legally responsible person or both about the individual's appeal rights pursuant to G.S. 43B-147(a)(9) and Rules10A NCAC27I .0601-.0609.

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# 5.3 Additional Limitations or Requirements

a. Family members or legally responsible person(s) of the individual are not eligible to provide this service to the individual receiving the service.

- b. An individual with a sole diagnosis of Intellectual/Developmental Disabilities or Traumatic Brain Injury is not eligible for AE funded by state funds.
- c. Assertive Engagement must not be provided during the same authorization period as Assertive Community Treatment Team (ACTT), unless the individual is not actively receiving in ACTT services.
- d. Assertive Engagement must not be provided during the same authorization period as Community Support Team (CST), unless the individual is not actively receiving CST services
- e. Assertive Engagement must not be provided during the same authorization period as Peer Support Services (PSS), unless the individual is not actively receiving PSS.
- f. Assertive Engagement must not be provided during the same authorization period as other state funded residential services unless the individual is not actively engaged in residential services.
- g. Assertive Engagement must not be provided during the same authorization period as other enhanced services including child residential services, unless the individual is not actively receiving these services
- h. Assertive Engagement must not be duplicative of other state-funded or Medicaid services the individual is receiving.
- i. Assertive Engagement cannot be billed during the same time period as Tailored Care Management for more than one (1) month except for individuals enrolled in Transitions to Community Living

#### **5.4** Documentation Requirements

The service record documents the nature and course of an individual's progress in treatment. To bill state funds, providers must ensure that their documentation is consistent with the requirements contained in this policy. The staff member who provides this pre-service intervention is responsible for documenting the services billed to and reimbursed by state funds. The staff person who provides the pre-service intervention shall sign and date the written entry. The signature must include credentials for the staff member who provided the pre-service intervention. Service note for each contact, service event, or intervention needs to be documented in the service record.

#### 5.5.1 Contents of a Service Note

For this pre-service intervention, a full service note for each contact or intervention for each date of intervention, written and signed by the person who provided the intervention is required. More than one intervention, activity, or goal may be

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reported in one service note, if applicable. A service note must document ALL following elements:

- a. Individual's name;
- b. Service record identification number;
- c. Date of the service provision;
- d. Name of service provided;
- e. Type of contact (in person, telehealth or telephonic, communication);
- f. Place of intervention;
- g. Purpose of contact as it relates to the Individualized goals;
- h. Description of the intervention provided. Documentation of the intervention must accurately reflect treatment for the duration of time indicated;
- i. Duration of service, amount of time spent performing the intervention;
- j. Assessment of the effectiveness of the intervention and the individual's progress towards the individual's goals; and
- k. Date and signature and credentials or job title of the staff member who provided the service.

# 6.0 Provider(s) Eligible to Bill for the Pre-Service Intervention

To be eligible to bill for the intervention related to this policy, the provider(s) shall:

- a. meet LME-MCO qualifications for participation;
- b. have a current and signed Department of Health and Human Services (DHHS) Provider Administrative Participation Agreement; and
- c. bill only for services that are within the scope of their clinical practice, as defined by the appropriate licensing entity.

#### 6.1 Provider Qualifications and Occupational Licensing Entity Regulations

Assertive Engagement must be delivered by practitioners employed by organizations that:

- a. meet the provider qualification policies, procedures, and standards established by the NC Division of MH/DD/SAS;
- b. meet the requirements of 10A NCAC 27G;
- c. demonstrate that they meet these standards by being credentialed and contracted by an LME-MCO;
- d. within one calendar year of enrollment as a provider with the LME-MCO, achieve national accreditation with at least one of the designated accrediting agencies; and
- e. become established as a legally constituted entity capable of meeting all the requirements of the DMH/DD/SAS Bulletins and service implementation standards.

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# **6.2** Staffing Requirements

AE is provided by licensed professional, Qualified Professional (QP), Associate Professional (AP), Paraprofessional (PP) or a Certified Peer Support Specialist (CPSS) with the knowledge, skills, and abilities required by the population and age being served.

Licensed professionals and QPs providing this pre-service intervention do not require supervision. APs, PPs and Certified Peer Support Specialists require supervision from a licensed professional or a QP.

#### **6.2.1 Staff Training Requirements**

To provide effective Assertive Engagement services, all AE program staff shall possess the knowledge and competencies of person centered, trauma informed and culturally competent values and ethics and participate in additional trainings required to provide the pre-service intervention.

Required trainings for PSS program staff are as follows and must be completed within 90-days from the date of hire (or have proof of completion of the required trainings with the last 24 months):

- a. Motivational Interviewing (6 hours);
- b. Crisis Response Training (3 hours);
- c. Trauma-Informed Care (3 hours);
- d. Special population training based on staff experience and training needs (e.g., mental health, substance use disorder, geriatric, traumatic brain injury, deaf and hard of hearing, child, co-occurring mental health and substance use disorders, co-occurring mental health and IDD, co-occurring substance use disorder and IDD, pregnant women, and working with people with criminal justice involvement) (6 hours)

# **6.3** Expected Outcomes

The expected outcomes for this pre-service intervention may include, but are not necessarily limited to the following:

- a. Individuals will engage or re-engage with a provider agency.
- b. Individuals' utilization of community-based services will increase.
- c. Individuals' state and community hospital admissions will be reduced.
- d. Individuals' involvement with the criminal justice system will be reduced.
- e. Individuals' admissions to emergency departments, crisis evaluation and observation services, facility-based crisis, and mobile crisis services will be reduced.

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7.0 Additional Requirements

#### 7.1 Compliance

Provider(s) shall comply with the following in effect at the time the service is rendered:

- a. All applicable agreements, federal, state, and local laws and regulations including the Health Insurance Portability and Accountability Act (HIPAA), 42 CFR Part 2 and record retention requirements; and
- b. All NC Division of MH/DD/SAS's service definitions, guidelines, policies, provider manuals, implementation updates, and bulletins, DHHS, DHHS division(s) or fiscal contractor(s).

# 8.0 Policy Implementation and History Original Effective Date: April 1, 2023

**History:** 

| Date       | Section or<br>Subsection<br>Amended | Change  |
|------------|-------------------------------------|---|
| 04/01/2023 | All Sections and Attachment(s)      | New policy implementing Assertive Engagement. |

#### **Attachment A: Claims-Related Information**

Provider(s) shall comply with the, *NCTracks Provider Claims and Billing Assistance Guide*, DMH/DD/SAS bulletins, fee schedules, NC Division of MH/DD/SAS's service definitions and any other relevant documents for specific coverage and reimbursement for state funds:

#### A. Claim Type

Professional (837P transaction)

Institutional (837I transaction)

#### B. Code(s)

Provider(s) shall report the most specific billing code that accurately and completely describes the service provided. Provider(s) shall use the Current Procedural Terminology (CPT), Health Care Procedure Coding System (HCPCS), and UB-04 Data Specifications Manual (for a complete listing of valid revenue codes) and any subsequent editions in effect at the time of service. Provider(s) shall refer to the applicable edition for the code description, as it is no longer documented in the policy.

If no such specific CPT or HCPCS code exists, then the provider(s) shall report the service using the appropriate unlisted service code.

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| Code(s)                             | Billing Unit        | Telehealth<br>Eligible | Telephonic<br>Eligible |
|-------------------------------------|---------------------|------------------------|------------------------|
| YA352 (QP licensed & unlicensed)    | 1 unit = 15 minutes | Yes                    | Yes                    |
| YA353 (AP, CPSS & Paraprofessional) | 1 unit = 15 minutes | No                     | No                     |

Note: Telehealth eligible services may be provided to both new and established patients by the eligible providers listed within this policy.

#### **Unlisted Procedure or Service**

**CPT:** The provider(s) shall refer to and comply with the Instructions for Use of the CPT Codebook, Unlisted Procedure or Service, and Special Report as documented in the current CPT in effect at the time of service.

**HCPCS:** The provider(s) shall refer to and comply with the Instructions for Use of HCPCS National Level II codes, Unlisted Procedure or Service and Special Report as documented in the current HCPCS edition in effect at the time of service.

#### D. Modifiers

Provider(s) shall follow applicable modifier guidelines.

Non-Telehealth Claims: Provider(s) shall follow applicable modifier guidelines.

Telehealth Claims: Modifier GT must be appended to the CPT or HCPCS code to indicate that a service has been provided via interactive audio-visual communication. This modifier is not appropriate for services provided via telephonic.

Telephonic Claims: Modifier KX must be appended to the CPT or HCPCS code to indicate that a service has been provided via telephonic communication.

#### E. Billing Units

Provider(s) shall report the appropriate code(s) used which determines the billing unit(s).

Units are billed in 15-minute increments.

LME-MCOs and provider agencies shall monitor utilization of Assertive Engagement by conducting record reviews and internal audits of units of service billed. LME-MCOs shall assess their AE network providers' adherence to service guidelines to assure quality services for individuals served.

#### F. Place of Pre-Service Intervention

Assertive Engagement is intended to be flexible in its approach to meet the needs of the individual in their own setting or current location. This pre-service intervention can be delivered as part of the discharge planning process from state hospitals, local hospitals, facility-based crisis centers, detox facilities, youth detention centers, jails/prisons, and other 24-hour inpatient facilities. It can also be delivered in the home, community, shelters, and streets.

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AE may be provided via telehealth or telephonic communication. Telehealth or telephonic communication time is supplemental rather than a replacement of in-person contact and is limited to twenty (20) percent or less of total service time provided per individual per fiscal year. This would include collateral contacts without the individual being present. Documentation of service rendered via telehealth or telephonic communication with the individual or collateral contacts (assisting individual with rehabilitation goals) must be documented according to Subsection **5.5** of this policy.

Telehealth and telephonic communication claims should be filed with the provider's usual place of service code(s).

# G. Co-payments

Not applicable

#### H. Reimbursement

Provider(s) shall bill their usual and customary charges.

Note: The Division of MH/DD/SAS will not reimburse for conversion therapy.